

# Union Calendar No. 255

113TH CONGRESS  
2D SESSION

# H. R. 2446

[Report No. 113–345]

To replace the Director of the Bureau of Consumer Financial Protection  
with a five person Commission.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 20, 2013

Mr. BACHUS introduced the following bill; which was referred to the  
Committee on Financial Services

FEBRUARY 6, 2014

Additional sponsors: Mr. ROYCE, Mr. COTTON, Mr. FINCHER, Mr. KING of  
New York, Mr. MULVANEY, Mr. BROOKS of Alabama, Mr. BONNER, Mr.  
GARY G. MILLER of California, Mr. STIVERS, Ms. JENKINS, Mr. KLINE,  
Mr. YODER, Mr. SCHWEIKERT, Mr. ROTHFUS, and Mrs. WAGNER

FEBRUARY 6, 2014

Reported with an amendment, committed to the Committee of the Whole  
House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on June 20, 2013]

# A BILL

To replace the Director of the Bureau of Consumer Financial Protection with a five person Commission.

1       *Be it enacted by the Senate and House of Representa-*  
2   *tives of the United States of America in Congress assembled,*

3   **SECTION 1. SHORT TITLE.**

4       *This Act may be cited as the “Responsible Consumer*  
5   *Financial Protection Regulations Act of 2013”.*

6   **SEC. 2. ESTABLISHMENT OF THE COMMISSION.**

7       *Section 1011 of the Consumer Financial Protection*  
8   *Act of 2010 is amended—*

9           *(1) by striking subsections (b), (c), and (d);*

10          *(2) by redesignating subsection (e) as subsection*  
11          *(j); and*

12          *(3) by inserting after subsection (a) the following*  
13          *new subsections:*

14          “**(b) ESTABLISHMENT OF THE COMMISSION.—**

15           *“(1) IN GENERAL.—There is hereby established a*  
16          *commission (hereinafter referred to in this section as*  
17          *the ‘Commission’) that shall serve as the head of the*  
18          *Bureau.*

19           *“(2) AUTHORITY TO PRESCRIBE REGULATIONS.—*  
20          *The Commission may prescribe such regulations and*  
21          *issue such orders in accordance with this title as the*  
22          *Commission may determine to be necessary for car-*  
23          *rying out this title and all other laws within the*  
24          *Commission’s jurisdiction and shall exercise any au-*

1       *thorities granted under this title and all other laws*  
2       *within the Commission's jurisdiction.*

3       “(c) *COMPOSITION OF THE COMMISSION.*—

4       “(1) *IN GENERAL.*—*The Commission shall be*  
5       *composed of the Vice Chairman for Supervision of the*  
6       *Federal Reserve System and 4 additional members*  
7       *who shall be appointed by the President, by and with*  
8       *the advice and consent of the Senate, from among in-*  
9       *dividuals who—*

10       “(A) *are citizens of the United States; and*  
11       “(B) *have strong competencies and experi-*  
12       *ences related to consumer financial protection.*

13       “(2) *STAGGERING.*—*The members of the Com-*  
14       *mmission appointed under paragraph (1) shall serve*  
15       *staggered terms, which initially shall be established by*  
16       *the President for terms of 1, 2, 4, and 5 years, respec-*  
17       *tively.*

18       “(3) *TERMS.*—

19       “(A) *IN GENERAL.*—*Each member of the*  
20       *Commission appointed under paragraph (1), in-*  
21       *cluding the Chair, shall serve for a term of 5*  
22       *years.*

23       “(B) *REMOVAL.*—*The President may re-*  
24       *move any member of the Commission appointed*  
25       *under paragraph (1).*

1                 “(C) VACANCIES.—Any member of the Com-  
2                 mission appointed under paragraph (1) ap-  
3                 pointed to fill a vacancy occurring before the ex-  
4                 piration of the term to which that member’s  
5                 predecessor was appointed (including the Chair)  
6                 shall be appointed only for the remainder of the  
7                 term.

8                 “(D) CONTINUATION OF SERVICE.—Each  
9                 member of the Commission appointed under  
10                paragraph (1) may continue to serve after the  
11                expiration of the term of office to which that  
12                member was appointed until a successor has been  
13                appointed by the President and confirmed by the  
14                Senate, except that a member may not continue  
15                to serve more than 1 year after the date on which  
16                that member’s term would otherwise expire.

17                 “(E) OTHER EMPLOYMENT PROHIBITED.—  
18                 No member of the Commission appointed under  
19                paragraph (1) shall engage in any other busi-  
20                ness, vocation, or employment.

21                 “(d) AFFILIATION.—With respect to members ap-  
22                pointed pursuant to subsection (c)(1), not more than 2 shall  
23                be members of any one political party.

24                 “(e) CHAIR OF THE COMMISSION.—

1           “(1) *APPOINTMENT.*—*The Chair of the Commis-*  
2       *sion shall be appointed by the President from among*  
3       *the members of the Commission appointed under sub-*  
4       *section (c)(1).*

5           “(2) *AUTHORITY.*—*The Chair shall be the prin-*  
6       *cipal executive officer of the Bureau, and shall exer-*  
7       *cise all of the executive and administrative functions*  
8       *of the Bureau, including with respect to—*

9           “(A) *the appointment and supervision of*  
10      *personnel employed under the Bureau (other*  
11      *than personnel employed regularly and full time*  
12      *in the immediate offices of members of the Com-*  
13      *mmission other than the Chair);*

14           “(B) *the distribution of business among per-*  
15      *sonnel appointed and supervised by the Chair*  
16      *and among administrative units of the Bureau;*  
17      *and*

18           “(C) *the use and expenditure of funds.*

19           “(3) *LIMITATION.*—*In carrying out any of the*  
20      *Chair’s functions under the provisions of this sub-*  
21      *section the Chair shall be governed by general policies*  
22      *of the Commission and by such regulatory decisions,*  
23      *findings, and determinations as the Commission may*  
24      *by law be authorized to make.*

1           “(4) REQUESTS OR ESTIMATES RELATED TO AP-  
2        PROPRIATIONS.—Requests or estimates for regular,  
3        supplemental, or deficiency appropriations on behalf  
4        of the Commission may not be submitted by the Chair  
5        without the prior approval of the Commission.

6           “(f) NO IMPAIRMENT BY REASON OF VACANCIES.—No  
7        vacancy in the members of the Commission shall impair  
8        the right of the remaining members of the Commission to  
9        exercise all the powers of the Commission. Three members  
10      of the Commission shall constitute a quorum for the trans-  
11      action of business, except that if there are only 3 members  
12      serving on the Commission because of vacancies in the Com-  
13      mission, 2 members of the Commission shall constitute a  
14      quorum for the transaction of business. If there are only  
15      2 members serving on the Commission because of vacancies  
16      in the Commission, 2 members shall constitute a quorum  
17      for the 6-month period beginning on the date of the vacancy  
18      which caused the number of Commission members to decline  
19      to 2.

20           “(g) SEAL.—The Commission shall have an official  
21      seal.

22           “(h) COMPENSATION.—

23           “(1) CHAIR.—The Chair shall receive compensa-  
24      tion at the rate prescribed for level I of the Executive

1       *Schedule under section 5313 of title 5, United States  
2       Code.*

3           “(2) OTHER MEMBERS OF THE COMMISSION.—  
4       *The 3 other members of the Commission appointed  
5       under subsection (c)(1) shall each receive compensa-  
6       tion at the rate prescribed for level II of the Executive  
7       Schedule under section 5314 of title 5, United States  
8       Code.*

9           “(i) INITIAL QUORUM ESTABLISHED.—During any  
10      time period prior to the confirmation of at least two mem-  
11      bers of the Commission, one member of the Commission  
12      shall constitute a quorum for the transaction of business.  
13      Following the confirmation of at least 2 additional commis-  
14      sioners, the quorum requirements of subsection (f) shall  
15      apply.”.

16      **SEC. 3. CONFORMING AMENDMENTS.**

17           (a) CONSUMER FINANCIAL PROTECTION ACT OF  
18      2010.—

19           (1) IN GENERAL.—Except as provided under  
20      paragraph (2), the Consumer Financial Protection  
21      Act of 2010 is amended—

22                  (A) by striking “Director of the” each place  
23      such term appears, other than where such term  
24      is used to refer to a Director other than the Di-

1           *rector of the Bureau of Consumer Financial Pro-*  
2           *tection;*

3           *(B) by striking “Director” each place such*  
4           *term appears and inserting “Bureau”, other*  
5           *than where such term is used to refer to a Direc-*  
6           *tor other than the Director of the Bureau of Con-*  
7           *sumer Financial Protection; and*

8           *(C) in section 1002, by striking paragraph*  
9           *(10).*

10          *(2) EXCEPTIONS.—The Consumer Financial Pro-*  
11          *tection Act of 2010 is amended—*

12          *(A) in section 1012(c)(4), by striking “Di-*  
13          *rector” each place such term appears and insert-*  
14          *ing “Commission of the Bureau”;*

15          *(B) in section 1013(c)(3)—*

16          *(i) by striking “Assistant Director of*  
17          *the Bureau for” and inserting “Head of the*  
18          *Office of”; and*

19          *(ii) in subparagraph (B), by striking*  
20          *“Assistant Director” and inserting “Head*  
21          *of the Office”;*

22          *(C) in section 1013(g)(2)—*

23          *(i) by striking “ASSISTANT DIRECTOR”*  
24          *and inserting “HEAD OF THE OFFICE”; and*

(E) in section 1066(a), by striking “Director of the Bureau is” and inserting “first member of the Commission is”.

10           (b) DODD-FRANK WALL STREET REFORM AND CON-  
11 SUMER PROTECTION ACT.—The Dodd-Frank Wall Street  
12 Reform and Consumer Protection Act is amended—

(1) in section 111(b)(1)(D), by striking “Director” and inserting “Chair of the Commission”; and

15                   (2) in section 1447, by striking “Director of the  
16                   Bureau” each place such term appears and inserting  
17                   “Bureau”.

18           (c) *ELECTRONIC FUND TRANSFER ACT.*—Section  
19 920(a)(4)(C) of the *Electronic Fund Transfer Act*, as added  
20 by section 1075(a)(2) of the *Consumer Financial Protection*  
21 *Act of 2010*, is amended by striking “*Director of the Bureau*  
22 *of Consumer Financial Protection*” and inserting “*Bureau*  
23 *of Consumer Financial Protection*”.

(d) EXPEDITED FUNDS AVAILABILITY ACT.—The Expedited Funds Availability Act, as amended by section 1086

1 of the Consumer Financial Protection Act of 2010, is  
2 amended by striking “Director of the Bureau” each place  
3 such term appears and inserting “Bureau”.

4 (e) FEDERAL DEPOSIT INSURANCE ACT.—Section 2 of  
5 the Federal Deposit Insurance Act, as amended by section  
6 336(a) of the Dodd-Frank Wall Street Reform and Con-  
7 sumer Protection Act, is amended by striking “Director of  
8 the Consumer Financial Protection Bureau” each place  
9 such term appears and inserting “Chair of the Commission  
10 of the Bureau of Consumer Financial Protection”.

11 (f) FEDERAL FINANCIAL INSTITUTIONS EXAMINATION  
12 COUNCIL ACT OF 1978.—Section 1004(a)(4) of the Federal  
13 Financial Institutions Examination Council Act of 1978  
14 (12 U.S.C. 3303(a)(4)), as amended by section 1091 of the  
15 Consumer Financial Protection Act of 2010, is amended by  
16 striking “Director of the Consumer Financial Protection  
17 Bureau” and inserting “Chair of the Commission of the Bu-  
18 reau of Consumer Financial Protection”.

19 (g) FINANCIAL LITERACY AND EDUCATION IMPROVE-  
20 MENT ACT.—Section 513 of the Financial Literacy and  
21 Education Improvement Act, as amended by section  
22 1013(d)(5) of the Consumer Financial Protection Act of  
23 2010, is amended by striking “Director” each place such  
24 term appears and inserting “Chair of the Commission”.

1       (h) *HOME MORTGAGE DISCLOSURE ACT OF 1975.*—  
2   Section 307 of the Home Mortgage Disclosure Act of 1975,  
3   as amended by section 1094(6) of the Consumer Financial  
4   Protection Act of 2010, is amended by striking “Director  
5   of the Bureau of Consumer Financial Protection” each  
6   place such term appears and inserting “Bureau of Con-  
7   sumer Financial Protection”.

8       (i) *INTERSTATE LAND SALES FULL DISCLOSURE*  
9   *ACT.*—The Interstate Land Sales Full Disclosure Act, as  
10   amended by section 1098A of the Consumer Financial Pro-  
11   tection Act of 2010, is amended—

12           (1) by amending section 1402(1) to read as fol-  
13       lows:

14           “(1) ‘Chair’ means the Chair of the Commission  
15       of the Bureau of Consumer Financial Protection;”;  
16       and

17           (2) in section 1416(a), by striking “Director of  
18       the Bureau of Consumer Financial Protection” and  
19       inserting “Chair”.

20       (j) *REAL ESTATE SETTLEMENT PROCEDURES ACT OF*  
21   *1974.*—Section 5 of the Real Estate Settlement Procedures  
22   Act of 1974, as amended by section 1450 of the Dodd-Frank  
23   Wall Street Reform and Consumer Protection Act, is  
24   amended—

1                   (1) by striking “The Director of the Bureau of  
2                   Consumer Financial Protection (hereafter in this sec-  
3                   tion referred to as the ‘Director’)” and inserting “The  
4                   Bureau of Consumer Financial Protection”; and  
5                   (2) by striking “Director” each place such term  
6                   appears and inserting “Bureau”.

7                   (k) *S.A.F.E. MORTGAGE LICENSING ACT OF 2008.*—  
8                   The *S.A.F.E. Mortgage Licensing Act of 2008*, as amended  
9                   by section 1100 of the *Consumer Financial Protection Act*  
10                  of 2010, is amended—

11                  (1) by striking “Director” each place such term  
12                  appears in headings and text, other than where such  
13                  term is used in the context of the Director of the Of-  
14                  fice of Thrift Supervision, and inserting “Bureau”;  
15                  and

16                  (2) in section 1503, by striking paragraph (10).

17                  (l) *TITLE 44, UNITED STATES CODE.*—Section 3513(c)  
18                  of title 44, *United States Code*, as amended by section  
19                  1100D(b) of the *Consumer Financial Protection Act* of  
20                  2010, is amended by striking “Director of the Bureau” and  
21                  inserting “Bureau”.

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